EUROPEAN CAPITAL MARKETS INSTITUTE (ECMI)

TOWARDS THE RIGHT POLICY MIX FOR A THRIVING EUROPEAN CAPITAL MARKET

ANNUAL CONFERENCE - 9 NOVEMBER 2016

SESSION 2 : MARKET-BASED SOLUTIONS TO BANK RESTRUCTURING

LUÍS SILVA MORAIS

ASSOCIATE PROFESSOR (TENURE) - LISBON LAW SCHOOL/FDL

JEAN MONNET CHAIR (ECONOMIC REGULATION IN THE EU)

ATTORNEY-AT-LAW – FOUNDING PARTNER – LUÍS SILVA MORAIS, SÉRGIO GONÇALVES DO CABO & ASSOCIADOS, LAW FIRM RL – WWW.LSMADVOGADOS.COM

CHAIRMAN CIRSF (RESEARCH CENTRE IN REGULATION AND SUPERVISION OF THE FINANCIAL SECTOR – <u>WWW.CIRSF.EU</u>

MEMBER OF APPEAL PANEL OF SINGLE RESOLUTION BOARD (SRB)

LUIS.MORAIS.ADV@NETCABO.PT

YOU CAN ACCESS SOME OF MY PAPERS AND REFERENCES TO ACADEMIC/RESEARCH ACTIVITIES IN CONNECTION WITH MY JEAN MONNET CHAIR AT –

HTTP://SSRN.COM/AUTHOR=1644131



- 2
- EBA Report on the Dynamics and Drivers of Non-performing exposures in the EU Banking Sector (July 2016)
- The current Public Consultation of ECB on guidance to banks on non-performing loans

I – The NPL problem in the EU – general overview (cont)

- The EBA Report illustrates that the process of repair of the banking system – namely of bank's balance sheet – is fare from over
- It also evidences the high dispersion of NPL ratios across various EU Member States
- And it highlights structural characteristics of certain local markets that tend to affect credit quality or recovery of distressed assets

I – The NPL problem in the EU – general overview (cont)

- EBA Report also emphasizes the fact that the banks are frequently confronted with limited options to transfer debt into Bad Banks...
- The ECB Consultation (based on "<u>Draft</u> <u>Guidance to Banks on Non-Performing</u> <u>Loans</u>"/September 2016) seems a 'regime change' to banks more supervisory pressure to reduce and manage NPLs...

II – What scope for market-based solutions to NPL?

- Different constraints and prospects in various national markets (there is no one size fits all model of solution)
- The case of Southern Europe (Portugal/Italy) vs other situations
- Recent announcements of Portuguese PM about a 'general Bad Bank solution' in Portugal but the ability to publicly fund such solution seems limited...

III- Possible role of securitization

- Securitisation may have a role but a very careful approach is required…
- The idea of fostering a new kind of Securitization is important for banks particularly in the European context with their current limitations of access to financing and capital
- Within the same context, the idea of a <u>Simple Transparent Standardised Securitization</u> encapsulated in the 2015 Commission Proposal of EU Regulation (legislative procedure based on COM(2015)472 Final Proposal) makes sense

III - Securitization (cont.)

- BUT This mixed approach to Securitization still lacks consistency – A new qualitative balance between industry creativity/Credit Rating Agencies/ and intervention of public supervisory authorities – with a more intrusive approach of these authorities – has to be found......
- Current reluctance to deeper involvement of Regulators in the <u>Certification process</u> of Securitization meeting the STS Standards may stand in the way of much needed <u>High Quality</u> <u>Securitization</u>

IV – Hybrid approaches to market-based solutions

- Should there be clearer/stronger encouragement of market-based restructuring solutions?
- What kind of mixed approaches are possible – State incentives for marketbased solutions and how to calibrate it in view of constraints arising from state aid control

IV - Hybrid approaches (cont.)

- Excessive concern to avoid situations leading to Resolution if this is perceived as a too rigid/legal and financial straightjacket – that, in turn, may lead to apparent market based solutions to restructuring of banks which are not truly solid.....
- Need to avoid excessive forms of legal and financial engineering – Solutions involving funds/vehicles (selling bad loans to SPVs) that do not represent in the medium term a solution of the structural problems at stake – e.g. legal and financial engineering that 'buys' time, alleviating apparently the balance sheet of banks but not in a durable or truly consistent manner
- Risks inherent to such potential excesses in certain markets with difficulties to attract capital – e.g. in the case of a generic 'Bad Bank' solution in Portugal -Caution required here...

IV - Hybrid approaches (cont.)

- In certain market environments lacking access to capital Government funded or partially funded or supported vehicles may be an alternative...
- but to what extent? and what is the leeway for those hybrid solutions in terms of state aid rules....

IV - Hybrid approaches (cont.)

- In a nutshell What kind of mixed approaches are possible?
- State incentives for market-based solutions may represent an <u>hybrid approach</u> – But uncertainty about the <u>optimal Mix</u> in view of constraints arising from state aid control and its interaction with banking resolution rules
- Prospective adjustments in terms of state aid control? Prospective changes/fine-tuning arising from next reform of the BRRD?/More flexibility in interpretation/enforcement of state aid control on the basis of current rules?