Increasing private risk sharing through a

EUROPEAN SAFE ASSET

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^{*} The content of this presentation is exploratory and cannot be attributed to the institution of affiliation

Outline

1. Rationale

 Which problems could a safe asset address? What could be the added value?

2. Approach

 How to best approach this issue (building on the EMU reflection paper)?

3. Properties

What are the relevant elements to consider? And their implications?

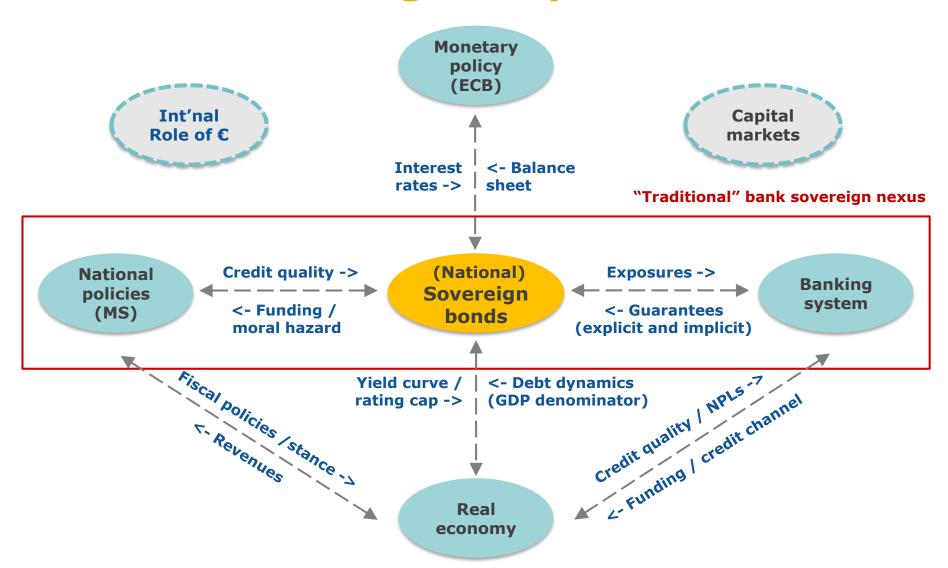
4. Constructions

 What can we learn from the existing work? Which are potential avenues?

5. Conclusion

 Possible role of this task force and next steps in coming months and beyond

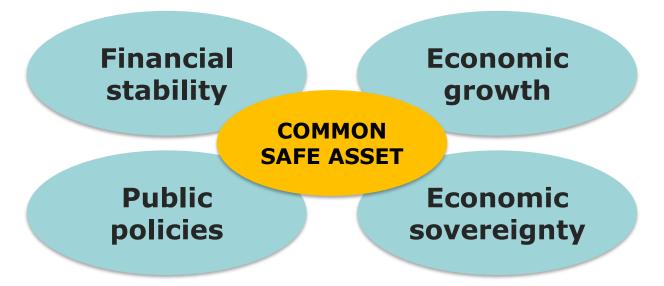
1. Rationale: Shortcomings in national bonds fulfilling multiple roles in EMU



1. Rationale: A central element with possible benefits in four areas

- Bank-sovereign nexus
- Flights-to-safety
- Monetary policy
- Fear of redenomination

- Financing costs
- Banking Union
- CMU & risk-sharing
- Convergence



- Financing of sovereigns
- Borrowing costs and fiscal responsibility
- EMU architecture

- Safe store of value
- Global standing of financial sector
- Autonomy & resilience

2. Approach: How soon is the mediumterm for EMU? How to prepare for that?

Reflection paper on EMU deepening (May 2017)

- * "A new financial instrument for the common issuance of debt, which would reinforce integration and financial stability"
- * "Any further reflections would need to focus on the necessary features, to make potential benefits materialise"
- * "Further reflect on different options of safe assets for the euro area in order to encourage a discussion on the possible design"

Roadmap with 4 medium-term measures (2020-2025)

- Implementation of Capital Markets Union initiatives
- Roll-out of the European Deposit Insurance Scheme
- Transition to the issuance of a European safe asset
- Changes to the Regulatory Treatment of Sovereign Exposures

2. Approach: Building from the EMU reflection paper (May 2017)

Why? (rationale)

- Deepen general understanding of issues
- Strengthen analytical underpinning
- Gather inputs

How? (properties)

- Study properties, (economic and legal) constraints and incentives
- Building on market and policy perspectives

What? (options)

- Encourage a broad discussion on options
- Use work in the previous two phases to help this discussion







Identify clear goals

Define and quantify properties for goals

Evaluate alternatives

3. Properties: Main criteria to consider and possible implications

Safety

Both high credit quality and liquidity



is triple-A rating necessary?

Volume

Main instrument in bank balance sheets



20-30% of euro area GDP enough?

Maturities

Ultimately build euro area yield curve



start short and build from there?

Liquidity

Deep and liquid market, also for futures



scope for gains in funding costs?

Constraints

Article 125 discards "mutualisation"



how to operate in this framework?

Incentives

Avoid moral hazard but preserve funding



should the common asset be senior?

4. Design options: Main references in the current literature



ESRB high level task force

- Sovereign bond-backed securities (SBBS)
- Primarily an instrument for diversification
- Useful development of analytical methods
- Commission proposal enabling framework



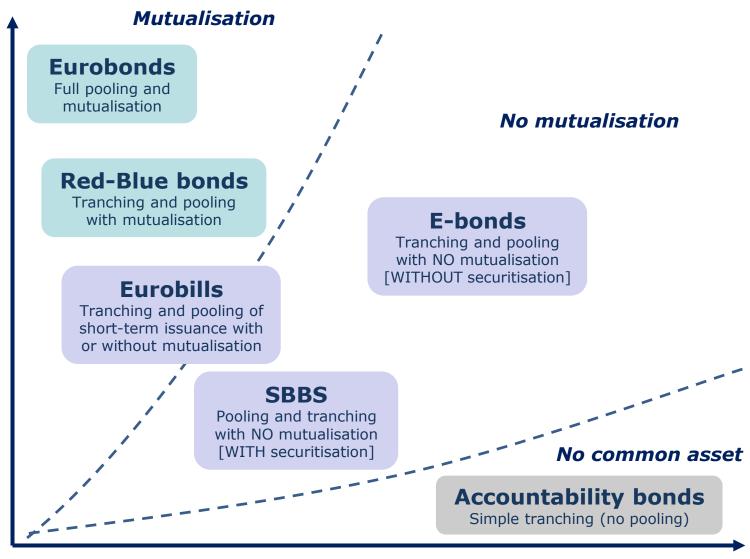
PIIE and CEPR working papers

- Several options (SBBS, E-bonds and others)
- Quantitative and political economy analysis
- Additional developments in the analytical front and first comparison of different options

Other contributions: Eurobills (with and without mutualisation), Red-Blue Bonds, Purple Bonds, Eurobonds

4. Design options: Indicative mapping

More
liquidity,
financial
stability,
shared
governance



More market incentives/discipline

5. Conclusion: Role for this task force and next steps beyond

- Debate has evolved in the past few months
 - ❖ Increased media presence: Financial Times, Euro Intelligence, The Economist and national media
 - **❖ Ongoing think-tank work: CEPS-ECMI, PIIE, CEPR...**
 - Clear interest from central banks
- This task force could bring market perspectives
 - ❖ Is the common safe asset an important element to develop the CMU? What is the link with BU and CMU?
 - What properties should it have?
 - How do you assess the existing research on options?
- Possible links with other discussions
 - ***** European Deposit Insurance Scheme, ESM reform...

Thank you



Additional slides

1. Rationale: Recap of main goals and benefits

FINANCIAL STABILITY

1. Address banks' sovereign exposures

- Ensure a sufficient supply of safe assets in Europe
- Combine diversification with de-risking

2. Provide a common anchor for flight-to-safety flows

- ❖ A safe asset de-linked from any particular sovereign
- Preserve monetary policy transmission in crisis times

3. Eliminate the risks or fears of redenomination

From banking-sector events outside the government's control

ECONOMIC GROWTH

4. An appealing investment proposition

- Large and liquid bond market could generate additional demand from investors (lower funding costs for sovereigns)
- * Access for smaller Member States to international investors

1. Rationale: Recap of main goals and benefits

ECONOMIC GROWTH (continued)

5. Mitigate distortions in financing costs

- ❖ Reduce link between the financing costs for sovereigns and for the rest of the economy (business and households)
- Create a new European anchor for corporate credit ratings
- More similar costs for equivalent firms across Member States

6. Enable the integration of banking markets

- * Reduce the incentives for the ring-fencing of liquidity
- **❖** Geographically-diversified banks, better able to absorb shocks
- Homogeneous access and transmission of monetary policy

7. Facilitate the development of capital markets

- **❖** Genuine euro area yield-curve, serving as pricing reference
- * Based on a commons savings (banking) market

(Ultimately => more private-sector risk sharing, deeper CMU, lower capital misallocations and more economic convergence)

1. Rationale: Recap of main goals and benefits

- FINANCIAL SOVEREIGNTY
 - 7. Anchor for the international role of the euro
 - Provide a safe store of value (in sufficient supply)
 - Reinforce governance and credibility of EMU architecture
 - 8. Key complement to Banking Union and CMU
 - More capable of exploiting economies of scale and deliver the investment needed for innovation
 - * Able to compete and withstand globally

RISK MITIGATION

Financial stability

Financial sovereignty

OPPORTUNITY

Economic growth